



# WPDES PERMIT

*STATE OF WISCONSIN*  
*DEPARTMENT OF NATURAL RESOURCES*  
**PERMIT TO DISCHARGE UNDER THE WISCONSIN POLLUTANT DISCHARGE  
ELIMINATION SYSTEM**

**City of Manitowoc, Manitowoc Public Utilities**

is permitted, under the authority of Chapter 283, Wisconsin Statutes, to discharge from a facility  
located at  
1015 South Lakeview Dr., Manitowoc, Manitowoc County  
to  
**Lake Michigan (Water Body Identification Code number 20) in Manitowoc County**  
**and**  
**Groundwater via land application in Brown, Calumet, and Manitowoc Counties**

in accordance with the effluent limitations, monitoring requirements and other conditions set  
forth in this permit.

The permittee shall not discharge after the date of expiration. If the permittee wishes to continue to discharge after this expiration date an application shall be filed for reissuance of this permit, according to Chapter NR 200, Wis. Adm. Code, at least 180 days prior to the expiration date given below.

State of Wisconsin Department of Natural Resources  
For the Secretary

By \_\_\_\_\_  
Heidi Schmitt Marquez  
Wastewater Field Supervisor

\_\_\_\_\_  
Date Permit Signed/Issued

**PERMIT TERM: EFFECTIVE DATE – April 1, 2024**

**EXPIRATION DATE – March 31, 2029**

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# 1 Influent Requirements

## 1.1 Sampling Point(s)

<b>Sampling Point Designation</b>	
<b>Sampling Point Number</b>	<b>Sampling Point Location, WasteType/Sample Contents and Treatment Description (as applicable)</b>
701	INFLUENT - Total combined influent from the sanitary sewage collection system and hauled waste receiving station. At Sampling Point 701, the permittee shall collect representative samples of the influent from the automatic sampler drawing 24-hour flow proportional composite samples from the 60-inch influent sewer, prior to the preliminary treatment building and the addition of any sidestreams. The permittee shall measure the influent flow rate with a continuous flow recording device following the preliminary treatment building.

## 1.2 Monitoring Requirements

The permittee shall comply with the following monitoring requirements.

### 1.2.1 Sampling Point 701 - INFLUENT

<b>Monitoring Requirements and Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
Flow Rate		MGD	Daily	Continuous	
BOD <sub>5</sub> , Total		mg/L	5/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total		mg/L	5/Week	24-Hr Flow Prop Comp	
Cadmium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Chromium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Copper, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Lead, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Nickel, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Zinc, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Mercury, Total Recoverable		ng/L	Quarterly	24-Hr Flow Prop Comp	

#### 1.2.1.1 Total Metals Analyses

Measurements of total metals and total recoverable metals shall be considered as equivalent.

### **1.2.1.2 Sample Analysis**

Samples shall be analyzed using a method which provides adequate sensitivity so that results can be quantified at a level of quantitation below the calculated/potential effluent limit, unless not possible using the most sensitive approved method.

### **1.2.1.3 Mercury Monitoring**

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

## 2 In-Plant Requirements

### 2.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	Sampling Point Location, WasteType/Sample Contents and Treatment Description (as applicable)
103	FIELD BLANK - At Sampling Point 103, the permittee shall collect a field blank for each day a mercury sample is collected. The permittee shall report the field blank concentrations when reporting mercury sample results.
104	OTHER BYPASS - At Sampling Point 104, the permittee shall report the diverted flow which bypasses the tertiary filtration system prior to disinfection.

### 2.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

#### 2.2.1 Sampling Point 103 - FIELD BLANK

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Mercury, Total Recoverable		ng/L	Quarterly	Blank	

##### 2.2.1.1 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

#### 2.2.2 Sampling Point 104 - OTHER BYPASS

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Flow Rate		MGD	Per Occurrence	Estimated	Start flow measurement at the commencement of bypass operations. Measure flow in daily increments until operation ends and report daily bypass flow on the eDMR. See the Other Bypass Requirements section below.

<b>Monitoring Requirements and Limitations</b>					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Time		hours	Per Occurrence	Calculated	Report the total duration of ‘Other Bypass’ within a given day (12:00am - 11:59pm) in which the other bypass occurs. See the Other Bypass Requirements section below.

**2.2.2.1 Other Bypass Requirements**

The Department has determined that an ‘other bypass’ as defined in s. NR 205.07(1)(u)3., Wis. Adm. Code, may occur at this sewage treatment facility. Furthermore, the Department has previously approved plans in accordance with s. 281.41, Wis. Stats., for the partial bypass around the tertiary treatment process prior to disinfection. A bypass that is defined as a controlled diversion in s. NR 205.07(1)(v), Wis. Adm. Code, is not covered under this sample point. The following requirements shall apply whenever the ‘other bypass’ operations are in effect:

- The ‘other bypass’ may only operate during wet weather or other high flow conditions when peak wastewater flow to the sewage treatment facility exceeds the maximum design and operating capacity of the tertiary treatment facilities and when necessary to avoid severe property damage to the sewage treatment facility as described in s. NR 205.07(1)(u)3.a., Wis. Adm. Code. The ‘other bypass’ may only divert flow around the tertiary treatment process described under the In-Plant Diversion OTHER BYPASS Sample Point description above. In no case shall this include flow diversion which would constitute blending, as defined in s. NR 210.03(2e), Wis. Adm. Code, unless otherwise approved in this permit;
- All flow, inclusive of that wastewater treated or not treated by the tertiary treatment process, shall be disinfected, if required by this permit, prior to discharge, and the flows shall be recombined prior to discharge;
- Effluent from the sewage treatment facility shall be monitored to include all wastewater that is discharged from the facility, including those wastewaters that are diverted around tertiary treatment process and shall meet the effluent limitations for outfalls included in this permit;
- Bypassing under this section and the circumstances that lead to the ‘other bypass’ shall be reported to the Department on the permittee’s Discharge Monitoring Report (DMR), and shall include the time, duration, and volume of wastewater routed around the tertiary treatment process.

### 3 Surface Water Requirements

#### 3.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)
001	EFFLUENT - At Sampling Point 001, the permittee shall collect representative samples of effluent from the effluent automatic composite sampler drawing 24-hour flow proportional samples from the outfall pipeline following dechlorination, except that the permittee shall collect grab samples of the effluent at the final weir in the chlorine tank or at the effluent sampler, after dechlorination for pH, total residual chlorine, fecal coliform, E. coli, mercury, PFOA, and PFOS prior to being discharged to Lake Michigan via Outfall 001. The permittee shall measure the effluent flow rate using a continuous flow recording device prior to the tertiary filter building.

#### 3.2 Monitoring Requirements and Effluent Limitations

The permittee shall comply with the following monitoring requirements and limitations.

##### 3.2.1 Sampling Point (Outfall) 001 - EFFLUENT

Monitoring Requirements and Effluent Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Flow Rate		MGD	Daily	Continuous	
BOD <sub>5</sub> , Total	Weekly Avg	45 mg/L	5/Week	24-Hr Flow Prop Comp	
BOD <sub>5</sub> , Total	Monthly Avg	30 mg/L	5/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total	Weekly Avg	45 mg/L	5/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total	Monthly Avg	30 mg/L	5/Week	24-Hr Flow Prop Comp	
pH Field	Daily Max	9.0 su	5/Week	Grab	
pH Field	Daily Min	6.0 su	5/Week	Grab	
Chlorine, Total Residual	Daily Max	38 µg/L	Daily	Grab	
Chlorine, Total Residual	Weekly Avg	38 µg/L	Daily	Grab	
Chlorine, Total Residual	Monthly Avg	38 µg/L	Daily	Grab	
Fecal Coliform	Geometric Mean - Monthly	400 #/100 ml	Weekly	Grab	Monitoring and Limit applies October through April each year.
E. coli	Geometric Mean - Monthly	126 #/100 ml	Weekly	Grab	Monitoring and Limit applies May through September each year.



<b>Monitoring Requirements and Effluent Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
E. coli	% Exceedance	10 Percent	Monthly	Calculated	Monitoring and Limit applies May through September each year. See the E. coli Percent Limit section below. Enter the result in the DMR on the last day of the month.
Phosphorus, Total	Monthly Avg	0.9 mg/L	5/Week	24-Hr Flow Prop Comp	
Phosphorus, Total	6-Month Avg	0.6 mg/L	5/Week	24-Hr Flow Prop Comp	Interim limit effective on May 1, 2024. See the Total Phosphorus Interim Limit Schedule below.
Nitrogen, Ammonia Variable Limit		mg/L	2/Week	See Table	See the Daily Maximum Ammonia Nitrogen Limits section below.
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Daily Max - Variable	mg/L	2/Week	24-Hr Flow Prop Comp	See the Daily Maximum Ammonia Nitrogen Limits section below.
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Weekly Avg	39 mg/L	2/Week	24-Hr Flow Prop Comp	
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Monthly Avg	30 mg/L	2/Week	24-Hr Flow Prop Comp	Limit applies April through September each year.
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Monthly Avg	34 mg/L	2/Week	24-Hr Flow Prop Comp	Limit applies October through March each year.
Cadmium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Chromium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Copper, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Lead, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Nickel, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Zinc, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Mercury, Total Recoverable	Daily Max	6.9 ng/L	Quarterly	Grab	Interim limit for mercury. See Mercury Pollutant Minimization Program schedule below.
Arsenic, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	Monitoring only from January 1, 2027 to December 31, 2027. See Total Recoverable Arsenic Monitoring section below.

<b>Monitoring Requirements and Effluent Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
Nitrogen, Total Kjeldahl		mg/L	Quarterly	24-Hr Flow Prop Comp	See Nitrogen Series Monitoring section below.
Nitrogen, Nitrite + Nitrate Total		mg/L	Quarterly	24-Hr Flow Prop Comp	See Nitrogen Series Monitoring section below.
Nitrogen, Total		mg/L	Quarterly	Calculated	See Nitrogen Series Monitoring section below. Total Nitrogen = Total Kjeldahl Nitrogen (mg/L) + Total (Nitrite + Nitrate) Nitrogen (mg/L).
PFOA		ng/L	Monthly	Grab	Monitoring only. See PFOS/PFOA Sampling and Reporting Requirements section below and PFOS/PFOA Minimization Plan Determination of Need section below and compliance schedule.
PFOS		ng/L	Monthly	Grab	Monitoring only. See PFOS/PFOA Sampling and Reporting Requirements section below and PFOS/PFOA Minimization Plan Determination of Need section below and compliance schedule.
Acute WET	Daily Max	1.0 TU <sub>a</sub>	See Listed Qtr(s)	24-Hr Flow Prop Comp	See the Whole Effluent Toxicity Testing section below.
Chronic WET		TU <sub>c</sub>	See Listed Qtr(s)	24-Hr Flow Prop Comp	See the Whole Effluent Toxicity Testing section below.

### 3.2.1.1 Annual Average Design Flow

The annual average design flow of the permittee's wastewater treatment facility is 15.5 MGD.

### 3.2.1.2 *E. coli* Percent Limit

No more than 10 percent of *E. coli* bacteria samples collected in any calendar month may exceed 410 #/100 ml. Bacteria samples may be collected more frequently than required. All samples shall be reported on the monthly discharge monitoring reports (DMRs). The following calculation should be used to calculate percent exceedances.

$$\frac{\text{\# of Samples greater than 410 \#/100}}{\text{Total \# of samples}} \times 100 = \% \text{ Exceedance}$$

### 3.2.1.3 Total Metals Analyses

Measurements of total metals and total recoverable metals shall be considered as equivalent.

#### **3.2.1.4 Sample Analysis**

Samples shall be analyzed using a method which provides adequate sensitivity so that results can be quantified at a level of quantitation below the calculated/potential effluent limit, unless not possible using the most sensitive approved method.

#### **3.2.1.5 Mercury Monitoring**

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wis. Adm. Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

#### **3.2.1.6 Mercury Mixing Zone Phase-Out Exception – Implement Pollutant Minimization Program Plan**

This permit contains an interim limit to the water quality-based effluent limit (WQBEL) for mercury that is granted in accordance with s. NR 106.06(2)(br)2., Wis. Adm. Code. As conditions of this exception the permittee shall (a) maintain effluent quality at or below the interim effluent limitation specified in the table above, (b) implement the mercury pollutant minimization measures as specified in the Pollutant Minimization Program Plan dated September 29, 2022, and (c) perform the actions listed in the schedule (See the Schedules section herein).

#### **3.2.1.7 Phosphorus Water Quality-Based Effluent Limitation(s)**

The 0.9 mg/L as a monthly average limit and 0.6 mg/L as a six-month average limit for phosphorus are interim limits pending the development of a near shore or whole lake model for Lake Michigan in accordance with s. NR 217.13(4), Wis. Adm. Code. Upon Department approval of the model, the Department may modify, revoke and reissue, or reissue the permit to incorporate water quality-based effluent phosphorus limits. The permittee shall continue to reduce phosphorus as much as practical from their discharge and continue to minimize phosphorus in their discharge. See the Schedules section for optimizing removal of phosphorus.

Additional Requirements: If a water quality based effluent limit has taken effect in a permit, any increase in the limit is subject to s. NR 102.05(1) and ch. NR 207, Wis. Adm. Code. When a six-month average effluent limit is specified for Total Phosphorus, the applicable averaging periods are May through October and November through April.

#### **3.2.1.8 Daily Maximum Ammonia Nitrogen (NH<sub>3</sub>-N) Limits**

The daily maximum ammonia nitrogen limit is a variable limit, dependent upon the effluent pH. Presented below is a table of daily maximum ammonia nitrogen effluent limits corresponding to various effluent pH values. Measurement of effluent pH is required on the same days as the collection of samples for ammonia analysis.

Effluent pH s.u.	Limit mg/L	Effluent pH s.u.	Limit mg/L	Effluent pH s.u.	Limit mg/L
6.0 ≤ pH ≤ 6.1	72	7.0 < pH ≤ 7.1	44	8.0 < pH ≤ 8.1	9.3
6.1 < pH ≤ 6.2	71	7.1 < pH ≤ 7.2	39	8.1 < pH ≤ 8.2	7.6
6.2 < pH ≤ 6.3	69	7.2 < pH ≤ 7.3	35	8.2 < pH ≤ 8.3	6.3
6.3 < pH ≤ 6.4	67	7.3 < pH ≤ 7.4	31	8.3 < pH ≤ 8.4	5.2
6.4 < pH ≤ 6.5	65	7.4 < pH ≤ 7.5	27	8.4 < pH ≤ 8.5	4.3
6.5 < pH ≤ 6.6	63	7.5 < pH ≤ 7.6	23	8.5 < pH ≤ 8.6	3.5
6.6 < pH ≤ 6.7	60	7.6 < pH ≤ 7.7	19	8.6 < pH ≤ 8.7	3.0
6.7 < pH ≤ 6.8	56	7.7 < pH ≤ 7.8	16	8.7 < pH ≤ 8.8	2.5
6.8 < pH ≤ 6.9	52	7.8 < pH ≤ 7.9	14	8.8 < pH ≤ 8.9	2.1
6.9 < pH ≤ 7.0	48	7.9 < pH ≤ 8.0	11	8.9 < pH ≤ 9.0	1.8

For each day that the effluent is monitored for ammonia, report the measured ammonia concentration in the Ammonia column of the electronic Discharge Monitoring Report (eDMR) and the applicable variable limit (from the table above) in the Ammonia Variable Limit column of the eDMR.

### 3.2.1.9 Total Recoverable Arsenic Monitoring

Monitoring for total recoverable arsenic shall be conducted monthly in 2027. The permittee shall use a test method for total recoverable arsenic that produces a sensitive enough limit of detection that is below 0.2 µg/L. The permittee may also perform monthly monitoring for total recoverable arsenic from the untreated drinking water supply intake (water supply from Lake Michigan).

### 3.2.1.10 Nitrogen Series Monitoring

Monitoring for Total Kjeldahl Nitrogen (TKN), Nitrite + Nitrate Nitrogen, and Total Nitrogen shall be conducted quarterly. Monitoring shall be performed during normal operating conditions. Permittees are not allowed to turn off or otherwise modify treatment systems, production processes, or change other operating or treatment conditions during testing.

### 3.2.1.11 PFOS/PFOA Sampling and Reporting Requirements

For grab samples, as defined per s. NR 218.04(10), Wis. Adm. Code, a single sample at a location as defined by the sample point description shall be taken during the time of the day most representative to capture all potential discharges. If extra equipment besides the sample bottle is used to collect the sample, it is recommended that a one-time equipment blank is collected with the first sample. An equipment blank would be collected by passing laboratory-verified PFAS-free water over or through field sampling equipment before the collection of a grab sample to evaluate potential contamination from the equipment used during sample.

If any equipment blanks are performed, these results shall be reported in the comments section of the eDMR and shall also be documented in the reports submitted as part of the PFOS/PFOA Minimization Plan Determination of Need schedule of the permit.

### 3.2.1.12 PFOS/PFOA Minimization Plan Determination of Need

The permittee shall monitor PFOS and PFOA as specified in the table above and report on the effluent concentrations including trends in monthly and annual average PFOS and PFOA concentrations as specified in the PFOS/PFOA Minimization Plan Determination of Need Schedule.

If, after reviewing the data, the Department determines that a minimization plan for PFOS and PFOA is necessary based on the procedures in s. NR 106.98(4), Wis. Adm. Code, the Department will notify the permittee in writing that

a PFOS and PFOA minimization plan that satisfies the requirements in s. NR 106.99, Wis. Adm. Code, is required. The permittee shall submit an initial plan for Department approval no later than 90 days after written notification was sent from the Department in accordance with s. NR 106.985(2)(a), Wis. Adm. Code. Pursuant to s. NR 106.985(2)(b), Wis. Adm. Code, as soon as possible after Department approval of the PFOS and PFOA minimization plan, the Department will modify or revoke and reissue the permit in accordance with public notice procedures under ch. 283, Wis. Stats., and ch. NR 203, Wis. Adm. Code, to include the PFOS and PFOA minimization plan and other related terms and condition.

If, however, the Department determines that a PFOS and PFOA minimization plan is unnecessary based on the procedures in s. NR 106.98(4), Wis. Adm. Code, the Department shall notify the permittee that no further action is required. Per s. NR 106.98(3)(a), Wis. Adm. Code, the Department may reduce monitoring frequency to once every 3 months (quarterly) on a case-by-case basis, but only after at least 12 representative results have been generated. If the permittee requests a reduction in monitoring and the Department agrees a reduction would be appropriate, the permit may be modified in accordance with public notice procedures under ch. 283, Wis. Stats., and ch. NR 203, Wis. Adm. Code, to incorporate this change.

### 3.2.1.13 Whole Effluent Toxicity (WET) Testing

**Primary Control Water:** Grab sample collected from Lake Michigan outside the mixing zone of the discharge from Outfall 001 and out of the influence from any other known discharges unless the use of a different control water source is approved by the department prior to use.

**Instream Waste Concentration (IWC):** 9%

**Dilution series:** At least five effluent concentrations and dual controls must be included in each test.

- **Acute:** 100, 50, 25, 12.5, 6.25% and any additional selected by the permittee.
- **Chronic:** 100, 30, 10, 3, 1% (if the IWC  $\leq$ 30%) and any additional selected by the permittee.

#### WET Testing Frequency:

**Acute and chronic** tests shall be conducted once each year in rotating quarters in order to collect seasonal information about the discharge. Acute and chronic tests are required during the following quarters:

- **3rd Quarter (July to September) 2024**
- **2nd Quarter (April to June) 2025**
- **1st Quarter (January to March) 2026**
- **4th Quarter (October to December) 2027**
- **3rd Quarter (July to September) 2028**
- Acute and chronic WET testing shall continue after the permit expiration date (until the permit is reissued) in accordance with the WET requirements specified for the last full calendar year of this permit. For example, the next test would be required in **3rd Quarter (July to September) 2029**.

**Testing:** WET testing shall be performed during normal operating conditions. Permittees are not allowed to turn off or otherwise modify treatment systems, production processes, or change other operating or treatment conditions during WET tests.

**Reporting:** The permittee shall report test results on the Discharge Monitoring Report form, and also complete the "Whole Effluent Toxicity Test Report Form" (Section 6, "*State of Wisconsin Aquatic Life Toxicity Testing Methods Manual, 2<sup>nd</sup> Edition*"), for each test. The original, complete, signed version of the Whole Effluent Toxicity Test Report Form shall be sent to the Biomonitoring Coordinator, Bureau of Water Quality, 101 S. Webster St., P.O. Box

7921, Madison, WI 53707-7921, within 45 days of test completion. The Discharge Monitoring Report (DMR) form shall be submitted electronically by the required deadline.

**Determination of Positive Results:** An acute toxicity test shall be considered positive if the Toxic Unit - Acute ( $TU_a$ ) is greater than 1.0 for either species. The  $TU_a$  shall be calculated as follows:  $TU_a = 100 \div LC_{50}$ . A chronic toxicity test shall be considered positive if the Toxic Unit - Chronic ( $TU_c$ ) is greater than 11.0 for either species. The  $TU_c$  shall be calculated as follows:  $TU_c = 100 \div IC_{25}$ .

**Additional Testing Requirements:** Within 90 days of a test which showed positive results, the permittee shall submit the results of at least 2 retests to the Biomonitoring Coordinator on "Whole Effluent Toxicity Test Report Forms". The 90-day reporting period shall begin the day after the test which showed a positive result. The retests shall be completed using the same species and test methods specified for the original test (see the Standard Requirements section herein).

### **3.2.1.14 Notification of Drinking Water System Owners**

Whenever there is a bypass, a sanitary sewer overflow, a sewage treatment facility overflow or a scheduled bypass, the permittee shall notify the following owner(s) of drinking water intakes located in surface waters as quickly as practicable, but no greater than 8 hours after becoming aware of the bypass or overflow. This notification requirement does not apply to any controlled diversions or blending if specifically allowed in this permit.

#### **Owner(s) of Drinking Water Intakes:**

- **Manitowoc Public Utilities**
- **City of Two Rivers**

## 4 Land Application Requirements

### 4.1 Sampling Point(s)

The discharge(s) shall be limited to land application of the waste type(s) designated for the listed sampling point(s) on Department approved land spreading sites or by hauling to another facility.

Sampling Point Designation	
Sampling Point Number	Sampling Point Location, WasteType/Sample Contents and Treatment Description (as applicable)
002	LIQUID SLUDGE - Class B liquid sludge from the anaerobic digesters. At Sampling Point 002, the permittee shall collect representative composite samples of liquid sludge from the anaerobic digestors prior to being land applied on department approved sites via Outfall 002.
003	CAKE SLUDGE - Class B cake sludge that is anaerobically digested and treated with belt presses. At Sampling Point 003, the permittee shall collect representative composite samples of cake sludge following the belt presses and prior to being land applied on department approved sites via Outfall 003.
005	LAGOON SLUDGE - Class B sludge removed from sludge storage lagoons. At Sampling Point 005, the permittee shall collect representative composite samples of the sludge removed from the storage lagoons prior to being land applied to department approved sites via Outfall 005.

### 4.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

#### 4.2.1 Sampling Point (Outfall) 002 - LIQUID SLUDGE; and 005- LAGOON SLUDGE

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Solids, Total		Percent	Quarterly	Composite	.
Arsenic Dry Wt	Ceiling	75 mg/kg	Quarterly	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	Quarterly	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	Quarterly	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	Quarterly	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	Quarterly	Composite	
Copper Dry Wt	High Quality	1,500 mg/kg	Quarterly	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	Quarterly	Composite	
Lead Dry Wt	High Quality	300 mg/kg	Quarterly	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	Quarterly	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	Quarterly	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	Quarterly	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	Quarterly	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	Quarterly	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	Quarterly	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	Quarterly	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	Quarterly	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	Quarterly	Composite	

<b>Monitoring Requirements and Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
Nitrogen, Total Kjeldahl		Percent	Quarterly	Composite	
Nitrogen, Ammonium (NH <sub>4</sub> -N) Total		Percent	Quarterly	Composite	
Phosphorus, Total		Percent	Quarterly	Composite	
Phosphorus, Water Extractable		% of Tot P	Quarterly	Composite	
Potassium, Total Recoverable		Percent	Quarterly	Composite	
PCB Total Dry Wt	Ceiling	50 mg/kg	Once	Composite	Monitoring required once in 2026.
PCB Total Dry Wt	High Quality	10 mg/kg	Once	Composite	
PFOA + PFOS		µg/kg	Annual	Calculated	Report the sum of PFOA and PFOS. See PFAS Permit Sections for more information.
PFAS Dry Wt			Annual	Grab	Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.
Municipal Sludge Priority Pollutant Scan			Once	Composite	Monitoring required once in 2026. As specified in ch. NR 215.03 (1-4), Wis. Adm. Code.

<b>Other Sludge Requirements</b>	
<b>Sludge Requirements</b>	<b>Sample Frequency</b>
<b>List 3 Requirements – Pathogen Control:</b> The requirements in List 3 shall be met prior to land application of sludge.	<b>Quarterly</b>
<b>List 4 Requirements – Vector Attraction Reduction:</b> The vector attraction reduction shall be satisfied prior to, or at the time of land application as specified in List 4.	<b>Quarterly</b>

#### 4.2.1.1 List 2 Analysis

If the monitoring frequency for List 2 parameters is more frequent than "Annual" then the sludge may be analyzed for the List 2 parameters just prior to each land application season rather than at the more frequent interval specified.

#### 4.2.1.2 Changes in Feed Sludge Characteristics

If a change in feed sludge characteristics, treatment process, or operational procedures occurs which may result in a significant shift in sludge characteristics, the permittee shall reanalyze the sludge for List 1, 2, 3 and 4 parameters each time such change occurs.



**4.2.1.3 Multiple Sludge Sample Points (Outfalls)**

If there are multiple sludge sample points (outfalls), but the sludges are not subject to different sludge treatment processes, then a separate List 2 analysis shall be conducted for each sludge type which is land applied, just prior to land application, and the application rate shall be calculated for each sludge type. In this case, List 1, 3, and 4 and PCBs need only be analyzed on a single sludge type, at the specified frequency. If there are multiple sludge sample points (outfalls), due to multiple treatment processes, List 1, 2, 3 and 4 and PCBs shall be analyzed for each sludge type at the specified frequency.

**4.2.1.4 Sludge Which Exceeds the High-Quality Limit**

Cumulative pollutant loading records shall be kept for all bulk land application of sludge which does not meet the high-quality limit for any parameter. This requirement applies for the entire calendar year in which any exceedance of Table 3 of s. NR 204.07(5)(c), is experienced. Such loading records shall be kept for all List 1 parameters for each site land applied in that calendar year. The formula to be used for calculating cumulative loading is as follows:

$$[(\text{Pollutant concentration (mg/kg)} \times \text{dry tons applied/ac}) \div 500] + \text{previous loading (lbs/acre)} = \text{cumulative lbs pollutant per acre}$$

When a site reaches 90% of the allowable cumulative loading for any metal established in Table 2 of s. NR 204.07(5)(b), the Department shall be so notified through letter or in the comment section of the annual land application report (3400-55).

**4.2.1.5 Sludge Analysis for PCBs**

The permittee shall analyze the sludge for Total PCBs one time during **2026**. The results shall be reported as "PCB Total Dry Wt". Either congener-specific analysis or Aroclor analysis shall be used to determine the PCB concentration. The permittee may determine whether Aroclor or congener specific analysis is performed. Analyses shall be performed in accordance with Table EM in s. NR 219.04, Wis. Adm. Code and the conditions specified in Standard Requirements of this permit. PCB results shall be submitted by January 31, following the specified year of analysis.

**4.2.1.6 Lists 1, 2, 3, and 4**

<p><b>List 1</b> <b>TOTAL SOLIDS AND METALS</b></p> <p>See the Monitoring Requirements and Limitations table above for monitoring frequency and limitations for the List 1 parameters</p>
Solids, Total (percent)
Arsenic, mg/kg (dry weight)
Cadmium, mg/kg (dry weight)
Copper, mg/kg (dry weight)
Lead, mg/kg (dry weight)
Mercury, mg/kg (dry weight)
Molybdenum, mg/kg (dry weight)
Nickel, mg/kg (dry weight)
Selenium, mg/kg (dry weight)
Zinc, mg/kg (dry weight)

<b>List 2 NUTRIENTS</b>
See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters
Solids, Total (percent)
Nitrogen Total Kjeldahl (percent)
Nitrogen Ammonium (NH <sub>4</sub> -N) Total (percent)
Phosphorus Total as P (percent)
Phosphorus, Water Extractable (as percent of Total P)
Potassium Total Recoverable (percent)

<b>List 3 PATHOGEN CONTROL FOR CLASS B SLUDGE</b>		
The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.		
The following requirements shall be met prior to land application of sludge.		
Parameter	Unit	Limit
Fecal Coliform *	MPN/gTS or CFU/gTS	2,000,000
<b>OR, ONE OF THE FOLLOWING PROCESS OPTIONS</b>		
Aerobic Digestion		Air Drying
Anaerobic Digestion		Composting
Alkaline Stabilization		PSRP Equivalent Process
* The Fecal Coliform limit shall be reported as the geometric mean of 7 discrete samples on a dry weight basis.		

<b>List 4 VECTOR ATTRACTION REDUCTION</b>		
The permittee shall implement any one of the vector attraction reduction options specified in List 4. The Department shall be notified of the option utilized and shall be notified when the permittee decides to utilize an alternative option.		
One of the following shall be satisfied prior to, or at the time of land application as specified in List 4.		
Option	Limit	Where/When it Shall be Met
Volatile Solids Reduction	≥38%	Across the process
Specific Oxygen Uptake Rate	≤1.5 mg O <sub>2</sub> /hr/g TS	On aerobic stabilized sludge
Anaerobic bench-scale test	<17 % VS reduction	On anaerobic digested sludge
Aerobic bench-scale test	<15 % VS reduction	On aerobic digested sludge
Aerobic Process	>14 days, Temp >40°C and Avg. Temp > 45°C	On composted sludge
pH adjustment	>12 S.U. (for 2 hours) and >11.5 (for an additional 22 hours)	During the process
Drying without primary solids	>75 % TS	When applied or bagged
Drying with primary solids	>90 % TS	When applied or bagged
Equivalent Process	Approved by the Department	Varies with process
Injection	-	When applied
Incorporation	-	Within 6 hours of application

#### 4.2.1.7 Daily Land Application Log

<b>Daily Land Application Log</b>		
<b>Discharge Monitoring Requirements and Limitations</b>		
The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.		
<b>Parameters</b>	<b>Units</b>	<b>Sample Frequency</b>
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

\*gallons, cubic yards, dry US Tons or dry Metric Tons

#### 4.2.1.8 Sludge Monitoring for PFAS

Sampling shall occur for perfluoroalkyl and polyfluoroalkyl compounds (PFAS) listed in the table below and as indicated in sampling point sections above. Monitoring shall occur at each sample point when sludge is generated regardless of the end use (i.e. land applied, hauled to another facility, landfilled).

<b>PERFLUOROALKYLCARBOXYLIC Acids (PFCAs)</b>	
PFBA	Perfluorobutanoic acid
PFPeA	Perfluroropentanoic acid
PFHxA	Perfluorohexanoic acid
PFHpA	Perfluoroheptanoic acid
PFOA	Perfluorooctanoic acid
PFNA	Perfluorononanoic acid
PFDA	Perfluorodecanoic acid
PFUnA	Perfluroroundecanoic acid
PFDoA	Perfluorododecanoic acid
PFTriA	Perfluorotridecanoic acid
PFTeDA	Perfluorotetradecanoic acid
<b>PERFLUOROALKYLSULFONIC Acids (PFSAs)</b>	
PFBS	Perfluorobutane sulfonic acid
PFPeS	Perfluroropentane sulfonic acid
PFHxS	Perfluorohexane sulfonic acid

PFHpS	Perfluoroheptane sulfonic acid
PFOS	Perfluorooctane sulfonic acid
PFNS	Perfluorononane sulfonic acid
PFDS	Perfluorodecane sulfonic acid
PFDoS	Perfluorododecane sulfonic acid
<b>TELOMER SULFONIC Acids</b>	
4:2 FTSA	4:2 fluorotelomersulfonic acid
6:2 FTSA	6:2 fluorotelomersulfonic acid
8:2 FTSA	8:2 fluorotelomersulfonic acid
<b>PERFLUOROOCETANESULFONAMIDES (FOSAs)</b>	
PFOSA	Perfluorooctane sulfonamide
N-MeFOSA	N-Methyl perfluorooctane sulfonamide
N-EtFOSA	N-Ethyl perfluorooctane sulfonamide
<b>PERFLUOROOCETANESULFONAMIDOACETIC Acids</b>	
N-MeFOSAA	N-Methyl perfluorooctane sulfonamidoacetic acid
N-EtFOSAA	N-Ethyl perfluorooctane sulfonamidoacetic acid
<b>NATIVE PERFLUOROOCETANESULFONAMIDOETHANOLS (FOSEs)</b>	
N-MeFOSE	N-Methyl perfluorooctane sulfonamidoethanol
N-EtFOSE	N-Ethyl perfluorooctane sulfonamidoethanol
<b>PERFLUOROALKYLETHERCARBOXYLIC Acids (PFECAs)</b>	
HFPO-DA	Hexafluoropropylene oxide dimer acid
DONA	4,8-dioxa-3H-perfluorononanoic acid
<b>CHLORO-PERFLUOROALKYLSULFONATE</b>	
F-53B Major	9-chlorohexadecafluoro-3-oxanone-1-sulfonic acid
F-53B Minor	11-chloroelcosafluoro-3-oxaundecane-1-sulfonic acid

Note: If WDNR Lab Certification removes a particular compound from the reporting list above and upon receiving written communication from the department, reporting for that compound is no longer required.

#### 4.2.1.9 Sampling and Reporting Sludge Samples for PFAS

Representative sludge samples shall be collected at each sample point as listed. At minimum, liquid sludge storage/digesters should be thoroughly mixed prior to sampling. Cake sludge samples should consist of seven equal size discrete samples and be collected from different areas and depths then composited into one sample for laboratory analysis.

Note: If additional equipment is used for collecting sludge samples (i.e., shovels, compositing buckets, bottles, etc.), then a one-time equipment blank is recommended to be collected with the first sample. An equipment blank sample is collected by passing laboratory verified PFAS-free water over or through field sampling equipment before the collection of a representative sludge sample. The equipment blank result shall be reported on the annual Sludge Characteristics Form (3400-049) in the comment section when reporting PFAS concentrations in the sludge.

The permittee shall report each of the PFAS sludge monitoring results on the annual Sludge Characteristics and Monitoring Form (3400-049) as provided by the department. The permittee shall also report the summation of PFOS and PFOA on this same form. All results shall be reported in dry weight. The annual Sludge Characteristics and Monitoring Form (3400-049) are due January 31, of the year following the collection of the sludge samples.

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the solids matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., and in accordance with s. NR 149.41, Wis. Adm. Code. If the EPA Office of Water publishes a 1600 series isotope dilution method for the analysis of PFAS in solids, the department recommends the use of the EPA method. The department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

#### 4.2.1.10 PFAS Land Application Requirements

The department recommends the landspreading and/or land application of sludge be done in a manner consistent with the most recent version of the “Interim Strategy for Land Application of Biosolids and Industrial Sludges containing PFAS”.

#### 4.2.2 Sampling Point (Outfall) 003 - CAKE SLUDGE

<b>Monitoring Requirements and Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
Solids, Total		Percent	Quarterly	Composite	Monitoring required and limits applicable only when cake sludge is land applied.
Arsenic Dry Wt	Ceiling	75 mg/kg	Quarterly	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	Quarterly	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	Quarterly	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	Quarterly	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	Quarterly	Composite	
Copper Dry Wt	High Quality	1,500 mg/kg	Quarterly	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	Quarterly	Composite	
Lead Dry Wt	High Quality	300 mg/kg	Quarterly	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	Quarterly	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	Quarterly	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	Quarterly	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	Quarterly	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	Quarterly	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	Quarterly	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	Quarterly	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	Quarterly	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	Quarterly	Composite	
Nitrogen, Total Kjeldahl		Percent	Quarterly	Composite	
Nitrogen, Ammonium (NH <sub>4</sub> -N) Total		Percent	Quarterly	Composite	
Phosphorus, Total		Percent	Quarterly	Composite	
Phosphorus, Water Extractable		% of Tot P	Quarterly	Composite	
Potassium, Total Recoverable		Percent	Quarterly	Composite	
PCB Total Dry Wt	Ceiling	50 mg/kg	Once	Composite	Monitoring required once only when cake sludge is land applied.
PCB Total Dry Wt	High Quality	10 mg/kg	Once	Composite	

<b>Monitoring Requirements and Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
PFOA + PFOS		µg/kg	Annual	Calculated	Monitoring required only when cake sludge is land applied. Report the sum of PFOA and PFOS. See PFAS Permit Sections for more information.
PFAS Dry Wt			Annual	Grab	Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.
Municipal Sludge Priority Pollutant Scan			Once	Composite	Monitoring required once only when cake sludge is land applied. As specified in ch. NR 215.03 (1-4), Wis. Adm. Code.

<b>Other Sludge Requirements</b>	
<b>Sludge Requirements</b>	<b>Sample Frequency</b>
<b>List 3 Requirements – Pathogen Control:</b> The requirements in List 3 shall be met prior to land application of sludge.	<b>Quarterly, if cake sludge is land applied</b>
<b>List 4 Requirements – Vector Attraction Reduction:</b> The vector attraction reduction shall be satisfied prior to, or at the time of land application as specified in List 4.	<b>Quarterly, if cake sludge is land applied</b>

**4.2.2.1 List 2 Analysis**

If the monitoring frequency for List 2 parameters is more frequent than "Annual" then the sludge may be analyzed for the List 2 parameters just prior to each land application season rather than at the more frequent interval specified.

**4.2.2.2 Changes in Feed Sludge Characteristics**

If a change in feed sludge characteristics, treatment process, or operational procedures occurs which may result in a significant shift in sludge characteristics, the permittee shall reanalyze the sludge for List 1, 2, 3 and 4 parameters each time such change occurs.

**4.2.2.3 Multiple Sludge Sample Points (Outfalls)**

If there are multiple sludge sample points (outfalls), but the sludges are not subject to different sludge treatment processes, then a separate List 2 analysis shall be conducted for each sludge type which is land applied, just prior to land application, and the application rate shall be calculated for each sludge type. In this case, List 1, 3, and 4 and PCBs need only be analyzed on a single sludge type, at the specified frequency. If there are multiple sludge sample points (outfalls), due to multiple treatment processes, List 1, 2, 3 and 4 and PCBs shall be analyzed for each sludge type at the specified frequency.

**4.2.2.4 Sludge Which Exceeds the High-Quality Limit**

Cumulative pollutant loading records shall be kept for all bulk land application of sludge which does not meet the high quality limit for any parameter. This requirement applies for the entire calendar year in which any exceedance of Table 3 of s. NR 204.07(5)(c), is experienced. Such loading records shall be kept for all List 1 parameters for each site land applied in that calendar year. The formula to be used for calculating cumulative loading is as follows:

$$[(\text{Pollutant concentration (mg/kg)} \times \text{dry tons applied/ac}) \div 500] + \text{previous loading (lbs/acre)} = \text{cumulative lbs pollutant per acre}$$

When a site reaches 90% of the allowable cumulative loading for any metal established in Table 2 of s. NR 204.07(5)(b), the Department shall be so notified through letter or in the comment section of the annual land application report (3400-55).

**4.2.2.5 Sludge Analysis for PCBs**

The permittee shall analyze the sludge for Total PCBs one time during the permit term if the cake sludge will be land applied. The results shall be reported as "PCB Total Dry Wt". Either congener-specific analysis or Aroclor analysis shall be used to determine the PCB concentration. The permittee may determine whether Aroclor or congener specific analysis is performed. Analyses shall be performed in accordance with Table EM in s. NR 219.04, Wis. Adm. Code and the conditions specified in Standard Requirements of this permit. PCB results shall be submitted by January 31, following the specified year of analysis.

**4.2.2.6 Lists 1, 2, 3, and 4**

<p><b>List 1</b> <b>TOTAL SOLIDS AND METALS</b></p> <p>See the Monitoring Requirements and Limitations table above for monitoring frequency and limitations for the List 1 parameters</p>
Solids, Total (percent)
Arsenic, mg/kg (dry weight)
Cadmium, mg/kg (dry weight)
Copper, mg/kg (dry weight)
Lead, mg/kg (dry weight)
Mercury, mg/kg (dry weight)
Molybdenum, mg/kg (dry weight)
Nickel, mg/kg (dry weight)
Selenium, mg/kg (dry weight)
Zinc, mg/kg (dry weight)

<p><b>List 2</b> <b>NUTRIENTS</b></p> <p>See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters</p>
Solids, Total (percent)
Nitrogen Total Kjeldahl (percent)
Nitrogen Ammonium (NH4-N) Total (percent)
Phosphorus Total as P (percent)
Phosphorus, Water Extractable (as percent of Total P)
Potassium Total Recoverable (percent)

<b>List 3</b>		
<b>PATHOGEN CONTROL FOR CLASS B SLUDGE</b>		
The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.		
The following requirements shall be met prior to land application of sludge.		
<b>Parameter</b>	<b>Unit</b>	<b>Limit</b>
Fecal Coliform*	MPN/gTS or CFU/gTS	2,000,000
<b>OR, ONE OF THE FOLLOWING PROCESS OPTIONS</b>		
Aerobic Digestion	Air Drying	
Anaerobic Digestion	Composting	
Alkaline Stabilization	PSRP Equivalent Process	
* The Fecal Coliform limit shall be reported as the geometric mean of 7 discrete samples on a dry weight basis.		

<b>List 4</b>		
<b>VECTOR ATTRACTION REDUCTION</b>		
The permittee shall implement any one of the vector attraction reduction options specified in List 4. The Department shall be notified of the option utilized and shall be notified when the permittee decides to utilize an alternative option.		
One of the following shall be satisfied prior to, or at the time of land application as specified in List 4.		
<b>Option</b>	<b>Limit</b>	<b>Where/When it Shall be Met</b>
Volatile Solids Reduction	≥38%	Across the process
Specific Oxygen Uptake Rate	≤1.5 mg O <sub>2</sub> /hr/g TS	On aerobic stabilized sludge
Anaerobic bench-scale test	<17 % VS reduction	On anaerobic digested sludge
Aerobic bench-scale test	<15 % VS reduction	On aerobic digested sludge
Aerobic Process	>14 days, Temp >40°C and Avg. Temp > 45°C	On composted sludge
pH adjustment	>12 S.U. (for 2 hours) and >11.5 (for an additional 22 hours)	During the process
Drying without primary solids	>75 % TS	When applied or bagged
Drying with primary solids	>90 % TS	When applied or bagged
Equivalent Process	Approved by the Department	Varies with process
Injection	-	When applied
Incorporation	-	Within 6 hours of application



#### 4.2.2.7 Daily Land Application Log

<b>Daily Land Application Log</b>		
<b>Discharge Monitoring Requirements and Limitations</b>		
<p>The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.</p>		
<b>Parameters</b>	<b>Units</b>	<b>Sample Frequency</b>
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

\*gallons, cubic yards, dry US Tons or dry Metric Tons

#### 4.2.2.8 Sludge Monitoring for PFAS

Sampling shall occur for perfluoroalkyl and polyfluoroalkyl compounds (PFAS) listed in the table below and as indicated in sampling point sections above. Monitoring shall occur at each sample point when sludge is generated regardless of the end use (i.e. land applied, hauled to another facility, landfilled).

<b>PERFLUOROALKYLCARBOXYLIC Acids (PFCAs)</b>	
PFBA	Perfluorobutanoic acid
PFPeA	Perfluroropentanoic acid
PFHxA	Perfluorohexanoic acid
PFHpA	Perfluoroheptanoic acid
PFOA	Perfluorooctanoic acid
PFNA	Perfluorononanoic acid
PFDA	Perfluorodecanoic acid
PFUnA	Perfluroroundecanoic acid
PFDoA	Perfluorododecanoic acid
PFTriA	Perfluorotridecanoic acid
PFTeDA	Perfluorotetradecanoic acid
<b>PERFLUOROALKYLSULFONIC Acids (PFSAs)</b>	
PFBS	Perfluorobutane sulfonic acid
PFPeS	Perfluroropentane sulfonic acid
PFHxS	Perfluorohexane sulfonic acid
PFHpS	Perfluoroheptane sulfonic acid

PFOS	Perfluorooctane sulfonic acid
PFNS	Perfluorononane sulfonic acid
PFDS	Perfluorodecane sulfonic acid
PFDoS	Perfluorododecane sulfonic acid
<b>TELOMER SULFONIC Acids</b>	
4:2 FTSA	4:2 fluorotelomersulfonic acid
6:2 FTSA	6:2 fluorotelomersulfonic acid
8:2 FTSA	8:2 fluorotelomersulfonic acid
<b>PERFLUOROOCETANESULFONAMIDES (FOSAs)</b>	
PFOSA	Perfluorooctane sulfonamide
N-MeFOSA	N-Methyl perfluorooctane sulfonamide
N-EtFOSA	N-Ethyl perfluorooctane sulfonamide
<b>PERFLUOROOCETANESULFONAMIDOACETIC Acids</b>	
N-MeFOSAA	N-Methyl perfluorooctane sulfonamidoacetic acid
N-EtFOSAA	N-Ethyl perfluorooctane sulfonamidoacetic acid
<b>NATIVE PERFLUOROOCETANESULFONAMIDOETHANOLS (FOSEs)</b>	
N-MeFOSE	N-Methyl perfluorooctane sulfonamidoethanol
N-EtFOSE	N-Ethyl perfluorooctane sulfonamidoethanol
<b>PERFLUOROALKYLETHERCARBOXYLIC Acids (PFECAs)</b>	
HFPO-DA	Hexafluoropropylene oxide dimer acid
DONA	4,8-dioxa-3H-perfluorononanoic acid
<b>CHLORO-PERFLUOROALKYLSULFONATE</b>	
F-53B Major	9-chlorohexadecafluoro-3-oxanone-1-sulfonic acid
F-53B Minor	11-chloroelcosafluoro-3-oxaundecane-1-sulfonic acid

Note: If WDNR Lab Certification removes a particular compound from the reporting list above and upon receiving written communication from the department, reporting for that compound is no longer required.

#### 4.2.2.9 Sampling and Reporting Sludge Samples for PFAS

Representative sludge samples shall be collected at each sample point as listed. At minimum, liquid sludge storage/digesters should be thoroughly mixed prior to sampling. Cake sludge samples should consist of seven equal size discrete samples and be collected from different areas and depths then composited into one sample for laboratory analysis.

Note: If additional equipment is used for collecting sludge samples (i.e., shovels, compositing buckets, bottles, etc.), then a one-time equipment blank is recommended to be collected with the first sample. An equipment blank sample is collected by passing laboratory verified PFAS-free water over or through field sampling equipment before the collection of a representative sludge sample. The equipment blank result shall be reported on the annual Sludge Characteristics Form (3400-049) in the comment section when reporting PFAS concentrations in the sludge.

The permittee shall report each of the PFAS sludge monitoring results on the annual Sludge Characteristics and Monitoring Form (3400-049) as provided by the department. The permittee shall also report the summation of PFOS and PFOA on this same form. All results shall be reported in dry weight. The annual Sludge Characteristics and Monitoring Form (3400-049) are due January 31, of the year following the collection of the sludge samples.

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the solids matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., and in accordance with s. NR 149.41, Wis. Adm. Code. If the EPA Office of Water publishes a 1600 series isotope dilution method for the analysis of PFAS in solids, the department recommends the use of the EPA method. The department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

#### **4.2.2.10 PFAS Land Application Requirements**

The department recommends the landspreading and/or land application of sludge be done in a manner consistent with the most recent version of the “Interim Strategy for Land Application of Biosolids and Industrial Sludges containing PFAS”.

## 5 Schedules

### 5.1 Total Phosphorus Interim Limit (0.6 mg/L)

The permittee shall comply with the interim limit for phosphorus as specified under s. NR 217.13(4), Wis. Adm. Code. The permittee shall perform the following actions.

Required Action	Due Date
<b>Achieve Compliance:</b> The permittee shall optimize the wastewater treatment system to achieve compliance with the total phosphorus interim limit of 0.6 mg/L as a six-month average.	05/01/2024

### 5.2 Mercury Pollutant Minimization Program

As a condition of the mixing zone phase-out for mercury under the exception for technical and economic considerations, the permittee shall implement a Mercury Pollutant Minimization Program pursuant to s. NR 106.145(7), Wis. Adm. Code. The permittee shall perform the following actions.

Required Action	Due Date
<p><b>Annual Mercury Progress Reports:</b> Submit an annual mercury progress report related to the pollutant minimization activities for the previous year. The annual mercury progress report shall:</p> <p>Indicate which mercury pollutant minimization activities or activities outlined in the Pollutant Minimization Program Plan have been implemented and state which, if any, activities from the Pollutant Minimization Program Plan were not pursued and why;</p> <p>Include an assessment of whether each implemented pollutant minimization activity appears to be effective or ineffective at reducing pollutant discharge concentrations and identify actions planned for the upcoming year;</p> <p>Identification of barriers that have limited program effectiveness and adjustments to the program that will be implemented during the next year to help address these barriers;</p> <p>Include an analysis of trends in total effluent mercury concentrations based on mercury sampling; and</p> <p>Include an analysis of how influent and effluent mercury varies with time and with significant loading of mercury.</p> <p>The first annual mercury progress report is to be submitted by the Due Date.</p>	01/31/2025
<b>Annual Mercury Progress Report #2:</b> Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	01/31/2026
<b>Annual Mercury Progress Report #3:</b> Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	01/31/2027
<b>Annual Mercury Progress Report #4:</b> Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	01/31/2028
<p><b>Final Mercury Report:</b> Submit a final report documenting the success in reducing mercury concentrations in the effluent, as well as the anticipated future reduction in mercury sources and mercury effluent concentrations.</p> <p>The report shall:</p> <p>Summarize mercury pollutant minimization activities that have been implemented during the current permit term and state which, if any, activities from the Pollutant Minimization Program Plan were not</p>	09/30/2028

Required Action	Due Date
<p>pursued and why;</p> <p>Include an assessment of which pollutant minimization activities appear to have been effective or ineffective. Evaluate any needed changes to the pollutant reduction strategy accordingly;</p> <p>Identification of barriers that have limited program effectiveness and adjustments to the program that will be implemented during the next variance term (if applicable) to help address these barriers;</p> <p>Include an analysis of trends in mercury concentrations based on sampling and data during the current permit term; and</p> <p>Include an analysis of how influent and effluent mercury varies with time and with significant loadings of mercury.</p> <p>If the permittee intends to request a continued exception to the mixing zone phase out when calculating effluent limitations for mercury per 40 CFR, Part 132, Appendix F, Procedure 3 C. 6., for the reissued permit, a detailed Pollutant Minimization Program Plan outlining the pollutant minimization activities proposed for the upcoming permit term shall be submitted along with the final report. An updated pollutant minimization plan shall:</p> <p>Include an explanation of why or how each pollutant minimization activity will result in reduced discharge of the target pollutant;</p> <p>Evaluate any new available information on pollutant sources, timing, and concentration to update the mass balance assumptions and expected sources of the pollutant, and</p> <p>Identify any information needs that would help to better determine pollutant sources and make plans to collect that information.</p>	
<p><b>Annual Mercury Reports After Permit Expiration:</b> In the event that this permit is not reissued by the date the permit expires, the permittee shall continue to submit annual mercury reports for the previous year following the due date of Annual Mercury Progress Reports listed above. Annual Mercury Progress reports shall include the information as defined above.</p>	

### 5.3 PFOS/PFOA Minimization Plan Determination of Need

Required Action	Due Date
<p><b>Report on Effluent Discharge:</b> Submit a report on effluent PFOS and PFOA concentrations and include an analysis of trends in monthly and annual average PFOS and PFOA concentrations. This analysis should also include a comparison to the applicable narrative standard in s. NR 102.04(8)(d), Wis. Adm. Code.</p> <p>This report shall include all additional PFOS and PFOA data that may be collected including any influent, intake, in-plant, collection system sampling, and blank sample results.</p>	03/31/2025
<p><b>Report on Effluent Discharge and Evaluation of Need:</b> Submit a final report on effluent PFOS and PFOA concentrations and include an analysis of trends in monthly and annual average PFOS and PFOA concentrations of data collected over the last 24 months. The report shall also provide a comparison on the likelihood of the facility needing to develop a PFOS/PFOA minimization plan.</p> <p>This report shall include all additional PFOS and PFOA data that may be collected including any influent, intake, in-plant, collection system sampling, and blank sample results.</p> <p>The permittee shall also submit a request to the department to evaluate the need for a PFOS/PFOA</p>	03/31/2026

Required Action	Due Date
<p>minimization plan.</p> <p>If the Department determines a PFOS/PFOA minimization plan is needed based on a reasonable potential evaluation, the permittee will be required to develop a minimization plan for Department approval no later than 90 days after written notification was sent from the Department. The Department will modify or revoke and reissue the permit to include PFOS/PFOA minimization plan reporting requirements along with a schedule of compliance to meet WQBELs. Effluent monitoring of PFOS and PFOA shall continue as specified in the permit until the modified permit is issued.</p> <p>If, however, the Department determines there is no reasonable potential for the facility to discharge PFOS or PFOA above the narrative standard in s. NR 102.04(8)(d), Wis. Adm. Code, no further action is required and effluent monitoring of PFOS and PFOA shall continue as specified in the permit.</p>	

### 5.4 Sludge Management Plan

A management plan is required for the permittee's sludge management program.

Required Action	Due Date
<p><b>Sludge Management Plan Submittal:</b> Submit a sludge management plan to optimize the land application system performance and demonstrate compliance with ch. NR 204, Wis. Adm. Code, by the Due Date. This management plan shall 1) specify information on pretreatment processes (if any); 2) identify land application sites; 3) describe site limitations; 4) address vegetative cover management and removal; 5) specify availability of storage; 6) describe the type of transporting and spreading vehicle(s); 7) specify monitoring procedures; 8) track site loading; 9) address contingency plans for adverse weather and odor/nuisance abatement; and 10) include any other pertinent information. Once approved, all sludge management activities shall be conducted in accordance with the plan. Any changes to the plan must be approved by the Department prior to implementing the changes.</p>	06/30/2024

### 5.5 Facility Upgrade

The permittee shall complete the proposed treatment upgrades/modifications as listed in the approved facility plan amendment.

Required Action	Due Date
<p><b>Begin Construction:</b> The permittee shall initiate construction of the treatment upgrades/modifications consistent with the department approved plans and specifications.</p>	04/01/2025
<p><b>Construction Upgrade Progress Report:</b> The permittee shall submit a progress report on construction upgrades modifications.</p>	08/31/2025
<p><b>Complete Construction:</b> The permittee shall complete construction of the treatment upgrades/modifications.</p>	12/31/2026
<p><b>Report on Effluent Discharges:</b> Submit a report on effluent discharges of total BOD5 with conclusions regarding compliance with total BOD5 effluent limitations. If the report concludes that that the recent facility upgrades cannot achieve compliance with the total BOD5 effluent limits, the permittee shall initiate a Facility Planning Study.</p>	12/31/2028

## 6 Standard Requirements

**NR 205, Wisconsin Administrative Code:** The conditions in ss. NR 205.07(1) and NR 205.07(2), Wis. Adm. Code, are included by reference in this permit. The permittee shall comply with all of these requirements. Some of these requirements are outlined in the Standard Requirements section of this permit. Requirements not specifically outlined in the Standard Requirement section of this permit can be found in ss. NR 205.07(1) and NR 205.07(2).

### 6.1 Reporting and Monitoring Requirements

#### 6.1.1 Monitoring Results

Monitoring results obtained during the previous month shall be summarized and reported on a Department Wastewater Discharge Monitoring Report. The report may require reporting of any or all of the information specified below under 'Recording of Results'. This report is to be returned to the Department no later than the date indicated on the form. A copy of the Wastewater Discharge Monitoring Report Form or an electronic file of the report shall be retained by the permittee.

Monitoring results shall be reported on an electronic discharge monitoring report (eDMR). The eDMR shall be certified electronically by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

If the permittee monitors any pollutant more frequently than required by this permit, the results of such monitoring shall be included on the Wastewater Discharge Monitoring Report.

The permittee shall comply with all limits for each parameter regardless of monitoring frequency. For example, monthly, weekly, and/or daily limits shall be met even with monthly monitoring. The permittee may monitor more frequently than required for any parameter.

#### 6.1.2 Sampling and Testing Procedures

Sampling and laboratory testing procedures shall be performed in accordance with Chapters NR 218 and NR 219, Wis. Adm. Code and shall be performed by a laboratory certified or registered in accordance with the requirements of ch. NR 149, Wis. Adm. Code. Groundwater sample collection and analysis shall be performed in accordance with ch. NR 140, Wis. Adm. Code. The analytical methodologies used shall enable the laboratory to quantitate all substances for which monitoring is required at levels below the effluent limitation. If the required level cannot be met by any of the methods available in NR 219, Wis. Adm. Code, then the method with the lowest limit of detection shall be selected. Additional test procedures may be specified in this permit.

#### 6.1.3 Pretreatment Sampling Requirements

Sampling for pretreatment parameters (cadmium, chromium, copper, lead, nickel, zinc, and mercury) shall be done during a day each month when industrial discharges are occurring at normal to maximum levels. The sampling of the influent and effluent for these parameters shall be coordinated. All 24 hour composite samples shall be flow proportional.

#### 6.1.4 Recording of Results

The permittee shall maintain records which provide the following information for each effluent measurement or sample taken:

- the date, exact place, method and time of sampling or measurements;
- the individual who performed the sampling or measurements;
- the date the analysis was performed;

- the individual who performed the analysis;
- the analytical techniques or methods used; and
- the results of the analysis.

### **6.1.5 Reporting of Monitoring Results**

The permittee shall use the following conventions when reporting effluent monitoring results:

- Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 0.1 mg/L, report the pollutant concentration as < 0.1 mg/L.
- Pollutant concentrations equal to or greater than the limit of detection, but less than the limit of quantitation, shall be reported and the limit of quantitation shall be specified.
- For purposes of calculating NR 101 fees, the 2 mg/l lower reporting limits for BOD5 and Total Suspended Solids shall be considered to be limits of quantitation
- For the purposes of reporting a calculated result, average or a mass discharge value, the permittee may substitute a “0” (zero) for any pollutant concentration that is less than the limit of detection. However, if the effluent limitation is less than the limit of detection, the department may substitute a value other than zero for results less than the limit of detection, after considering the number of monitoring results that are greater than the limit of detection and if warranted when applying appropriate statistical techniques.
- If no discharge occurs through an outfall, flow related parameters (e.g. flow rate, hydraulic application rate, volume, etc.) should be reported as “0” (zero) at the required sample frequency specified for the outfall. For example: if the sample frequency is daily, “0” would be reported for any day during the month that no discharge occurred.

### **6.1.6 Compliance Maintenance Annual Reports**

Compliance Maintenance Annual Reports (CMAR) shall be completed using information obtained over each calendar year regarding the wastewater conveyance and treatment system. The CMAR shall be submitted and certified by the permittee in accordance with ch. NR 208, Wis. Adm. Code, by June 30, each year on an electronic report form provided by the Department.

In the case of a publicly owned treatment works, a resolution shall be passed by the governing body and submitted as part of the CMAR, verifying its review of the report and providing responses as required. Private owners of wastewater treatment works are not required to pass a resolution; but they must provide an Owner Statement and responses as required, as part of the CMAR submittal.

The CMAR shall be certified electronically by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The certification verifies that the electronic report is true, accurate and complete.

### **6.1.7 Records Retention**

The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings or electronic data records for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit for a period of at least 3 years from the date of the sample, measurement, report or application. All pertinent sludge information, including permit application information and other documents specified in this permit or s. NR 204.06(9), Wis. Adm. Code shall be retained for a minimum of 5 years.



### 6.1.8 Other Information

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or correct information to the Department.

### 6.1.9 Reporting Requirements – Alterations or Additions

The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is only required when:

- The alteration or addition to the permitted facility may meet one of the criteria for determining whether a facility is a new source.
- The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification requirement applies to pollutants which are not subject to effluent limitations in the existing permit.
- The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use of disposal sites not reported during the permit application process nor reported pursuant to an approved land application plan. Additional sites may not be used for the land application of sludge until department approval is received.

## 6.2 System Operating Requirements

### 6.2.1 Noncompliance Reporting

Sanitary sewer overflows and sewage treatment facility overflows shall be reported according to the 'Sanitary Sewer Overflows and Sewage Treatment Facility Overflows' section of this permit.

The permittee shall report the following types of noncompliance by a telephone call to the Department's regional office within 24 hours after becoming aware of the noncompliance:

- any noncompliance which may endanger health or the environment;
- any violation of an effluent limitation resulting from a bypass;
- any violation of an effluent limitation resulting from an upset; and
- any violation of a maximum discharge limitation for any of the pollutants listed by the Department in the permit, either for effluent or sludge.

A written report describing the noncompliance shall also be submitted to the Department's regional office within 5 days after the permittee becomes aware of the noncompliance. On a case-by-case basis, the Department may waive the requirement for submittal of a written report within 5 days and instruct the permittee to submit the written report with the next regularly scheduled monitoring report. In either case, the written report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times; the steps taken or planned to reduce, eliminate and prevent reoccurrence of the noncompliance; and if the noncompliance has not been corrected, the length of time it is expected to continue.

A scheduled bypass approved by the Department under the 'Scheduled Bypass' section of this permit shall not be subject to the reporting required under this section.

**NOTE:** Section 292.11(2)(a), Wisconsin Statutes, requires any person who possesses or controls a hazardous substance or who causes the discharge of a hazardous substance to notify the Department of Natural Resources immediately of any discharge not authorized by the permit. **The discharge of a hazardous substance that is not authorized by this permit or that violates this permit may be a hazardous substance spill. To report a hazardous substance spill, call DNR's 24-hour HOTLINE at 1-800-943-0003.**

### **6.2.2 Flow Meters**

Flow meters shall be calibrated annually, as per s. NR 218.06, Wis. Adm. Code.

### **6.2.3 Raw Grit and Screenings**

All raw grit and screenings shall be disposed of at a properly licensed solid waste facility or picked up by a licensed waste hauler. If the facility or hauler are located in Wisconsin, then they shall be licensed under chs. NR 500-555, Wis. Adm. Code.

### **6.2.4 Sludge Management**

All sludge management activities shall be conducted in compliance with ch. NR 204 "Domestic Sewage Sludge Management", Wis. Adm. Code.

### **6.2.5 Prohibited Wastes**

Under no circumstances may the introduction of wastes prohibited by s. NR 211.10, Wis. Adm. Code, be allowed into the waste treatment system. Prohibited wastes include those:

- which create a fire or explosion hazard in the treatment work;
- which will cause corrosive structural damage to the treatment work;
- solid or viscous substances in amounts which cause obstructions to the flow in sewers or interference with the proper operation of the treatment work;
- wastewaters at a flow rate or pollutant loading which are excessive over relatively short time periods so as to cause a loss of treatment efficiency; and
- changes in discharge volume or composition from contributing industries which overload the treatment works or cause a loss of treatment efficiency.

### **6.2.6 Bypass**

This condition applies only to bypassing at a sewage treatment facility that is not a scheduled bypass, approved blending as a specific condition of this permit, a sewage treatment facility overflow or a controlled diversion as provided in the sections titled 'Scheduled Bypass', 'Blending' (if approved), 'SSO's and Sewage Treatment Facility Overflows' and 'Controlled Diversions' of this permit. Any other bypass at the sewage treatment facility is prohibited and the Department may take enforcement action against a permittee for such occurrences under s. 283.89, Wis. Stats. The Department may approve a bypass if the permittee demonstrates all the following conditions apply:

- The bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities or adequate back-up equipment, retention of untreated wastes, reduction of inflow and infiltration, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventative maintenance. When evaluating feasibility of alternatives, the department may consider factors such as technical achievability, costs and affordability of implementation and risks to public health, the environment and, where the permittee is a municipality, the welfare of the community served; and
- The bypass was reported in accordance with the Noncompliance Reporting section of this permit.

### **6.2.7 Scheduled Bypass**

Whenever the permittee anticipates the need to bypass for purposes of efficient operations and maintenance and the permittee may not meet the conditions for controlled diversions in the 'Controlled Diversions' section of this permit, the permittee shall obtain prior written approval from the Department for the scheduled bypass. A permittee's written

request for Department approval of a scheduled bypass shall demonstrate that the conditions for bypassing specified in the above section titled 'Bypass' are met and include the proposed date and reason for the bypass, estimated volume and duration of the bypass, alternatives to bypassing and measures to mitigate environmental harm caused by the bypass. The department may require the permittee to provide public notification for a scheduled bypass if it is determined there is significant public interest in the proposed action and may recommend mitigation measures to minimize the impact of such bypass.

### **6.2.8 Controlled Diversions**

Controlled diversions are allowed only when necessary for essential maintenance to assure efficient operation. Sewage treatment facilities that have multiple treatment units to treat variable or seasonal loading conditions may shut down redundant treatment units when necessary for efficient operation. The following requirements shall be met during controlled diversions:

- Effluent from the sewage treatment facility shall meet the effluent limitations established in the permit. Wastewater that is diverted around a treatment unit or treatment process during a controlled diversion shall be recombined with wastewater that is not diverted prior to the effluent sampling location and prior to effluent discharge;
- A controlled diversion does not include blending as defined in s. NR 210.03(2e), Wis. Adm. Code, and as may only be approved under s. NR 210.12. A controlled diversion may not occur during periods of excessive flow or other abnormal wastewater characteristics;
- A controlled diversion may not result in a wastewater treatment facility overflow; and
- All instances of controlled diversions shall be documented in sewage treatment facility records and such records shall be available to the department on request.

### **6.2.9 Proper Operation and Maintenance**

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance includes effective performance, adequate funding, adequate operator staffing and training as required in ch. NR 114, Wis. Adm. Code, and adequate laboratory and process controls, including appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when necessary to achieve compliance with the conditions of the permit.

### **6.2.10 Operator Certification**

The wastewater treatment facility shall be under the direct supervision of a state certified operator. In accordance with s. NR 114.53, Wis. Adm. Code, every WPDES permitted treatment plant shall have a designated operator-in-charge holding a current and valid certificate. The designated operator-in-charge shall be certified at the level and in all subclasses of the treatment plant, except laboratory. Treatment plant owners shall notify the department of any changes in the operator-in-charge within 30 days. Note that s. NR 114.52(22), Wis. Adm. Code, lists types of facilities that are excluded from operator certification requirements (i.e. private sewage systems, pretreatment facilities discharging to public sewers, industrial wastewater treatment that consists solely of land disposal, agricultural digesters and concentrated aquatic production facilities with no biological treatment).

## **6.3 Sewage Collection Systems**

### **6.3.1 Sanitary Sewage Overflows and Sewage Treatment Facility Overflows**

#### **6.3.1.1 Overflows Prohibited**

Any overflow or discharge of wastewater from the sewage collection system or at the sewage treatment facility, other than from permitted outfalls, is prohibited. The permittee shall provide information on whether any of the following conditions existed when an overflow occurred:

- The sanitary sewer overflow or sewage treatment facility overflow was unavoidable to prevent loss of life, personal injury or severe property damage;
- There were no feasible alternatives to the sanitary sewer overflow or sewage treatment facility overflow such as the use of auxiliary treatment facilities or adequate back-up equipment, retention of untreated wastes, reduction of inflow and infiltration, or preventative maintenance activities;
- The sanitary sewer overflow or the sewage treatment facility overflow was caused by unusual or severe weather related conditions such as large or successive precipitation events, snowmelt, saturated soil conditions, or severe weather occurring in the area served by the sewage collection system or sewage treatment facility; and
- The sanitary sewer overflow or the sewage treatment facility overflow was unintentional, temporary, and caused by an accident or other factors beyond the reasonable control of the permittee.

### **6.3.1.2 Permittee Response to Overflows**

Whenever a sanitary sewer overflow or sewage treatment facility overflow occurs, the permittee shall take all feasible steps to control or limit the volume of untreated or partially treated wastewater discharged, and terminate the discharge as soon as practicable. Remedial actions, including those in NR 210.21 (3), Wis. Adm. Code, shall be implemented consistent with an emergency response plan developed under the CMOM program.

### **6.3.1.3 Permittee Reporting**

Permittees shall report all sanitary sewer overflows and sewage treatment overflows as follows:

- The permittee shall notify the department by telephone, fax or email as soon as practicable, but no later than 24 hours from the time the permittee becomes aware of the overflow;
- The permittee shall, no later than five days from the time the permittee becomes aware of the overflow, provide to the department the information identified in this paragraph using department form number 3400-184. If an overflow lasts for more than five days, an initial report shall be submitted within 5 days as required in this paragraph and an updated report submitted following cessation of the overflow. At a minimum, the following information shall be included in the report:
  - The date and location of the overflow;
  - The surface water to which the discharge occurred, if any;
  - The duration of the overflow and an estimate of the volume of the overflow;
  - A description of the sewer system or treatment facility component from which the discharge occurred such as manhole, lift station, constructed overflow pipe, or crack or other opening in a pipe;
  - The estimated date and time when the overflow began and stopped or will be stopped;
  - The cause or suspected cause of the overflow including, if appropriate, precipitation, runoff conditions, areas of flooding, soil moisture and other relevant information;
  - Steps taken or planned to reduce, eliminate and prevent reoccurrence of the overflow and a schedule of major milestones for those steps;
  - A description of the actual or potential for human exposure and contact with the wastewater from the overflow;
  - Steps taken or planned to mitigate the impacts of the overflow and a schedule of major milestones for those steps;
  - To the extent known at the time of reporting, the number and location of building backups caused by excessive flow or other hydraulic constraints in the sewage collection system that occurred concurrently with the sanitary sewer overflow and that were within the same area of the sewage collection system as the sanitary sewer overflow; and

- The reason the overflow occurred or explanation of other contributing circumstances that resulted in the overflow event. This includes any information available including whether the overflow was unavoidable to prevent loss of life, personal injury, or severe property damage and whether there were feasible alternatives to the overflow.

**NOTE:** A copy of form 3400-184 for reporting sanitary sewer overflows and sewage treatment facility overflows may be obtained from the department or accessed on the department's web site at <http://dnr.wi.gov/topic/wastewater/SSOreport.html>. As indicated on the form, additional information may be submitted to supplement the information required by the form.

- The permittee shall identify each specific location and each day on which a sanitary sewer overflow or sewage treatment facility overflow occurs as a discrete sanitary sewer overflow or sewage treatment facility overflow occurrence. An occurrence may be more than one day if the circumstances causing the sanitary sewer overflow or sewage treatment facility overflow results in a discharge duration of greater than 24 hours. If there is a stop and restart of the overflow at the same location within 24 hours and the overflow is caused by the same circumstance, it may be reported as one occurrence. Sanitary sewer overflow occurrences at a specific location that are separated by more than 24 hours shall be reported as separate occurrences; and
- A permittee that is required to submit wastewater discharge monitoring reports under NR 205.07 (1) (r) shall also report all sanitary sewer overflows and sewage treatment facility overflows on that report.

#### **6.3.1.4 Public Notification**

The permittee shall notify the public of any sanitary sewer and sewage treatment facility overflows consistent with its emergency response plan required under the CMOM (Capacity, Management, Operation and Maintenance) section of this permit and s. NR 210.23 (4) (f), Wis. Adm. Code. Such public notification shall occur promptly following any overflow event using the most effective and efficient communications available in the community. At minimum, a daily newspaper of general circulation in the county(s) and municipality whose waters may be affected by the overflow shall be notified by written or electronic communication.

#### **6.3.2 Capacity, Management, Operation and Maintenance (CMOM) Program**

- The permittee shall have written documentation of the Capacity, Management, Operation and Maintenance (CMOM) program components in accordance with s. NR 210.23(4), Wis. Adm. Code. Such documentation shall be available for Department review upon request. The Department may request that the permittee provide this documentation or prepare a summary of the permittee's CMOM program at the time of application for reissuance of the WPDES permit.
- The permittee shall implement a CMOM program in accordance with s. NR 210.23, Wis. Adm. Code.
- The permittee shall at least annually conduct a self-audit of activities conducted under the permittee's CMOM program to ensure CMOM components are being implemented as necessary to meet the general standards of s. NR 210.23(3), Wis. Adm. Code.

#### **6.3.3 Sewer Cleaning Debris and Materials**

All debris and material removed from cleaning sanitary sewers shall be managed to prevent nuisances, run-off, ground infiltration or prohibited discharges.

- Debris and solid waste shall be dewatered, dried and then disposed of at a licensed solid waste facility.
- Liquid waste from the cleaning and dewatering operations shall be collected and disposed of at a permitted wastewater treatment facility.
- Combination waste including liquid waste along with debris and solid waste may be disposed of at a licensed solid waste facility or wastewater treatment facility willing to accept the waste.

## 6.4 Surface Water Requirements

### 6.4.1 Permittee-Determined Limit of Quantitation Incorporated into this Permit

For pollutants with water quality-based effluent limits below the Limit of Quantitation (LOQ) in this permit, the LOQ calculated by the permittee and reported on the Discharge Monitoring Reports (DMRs) is incorporated by reference into this permit. The LOQ shall be reported on the DMRs, shall be the lowest quantifiable level practicable, and shall be no greater than the minimum level (ML) specified in or approved under 40 CFR Part 136 for the pollutant at the time this permit was issued, unless this permit specifies a higher LOQ.

### 6.4.2 Appropriate Formulas for Effluent Calculations

The permittee shall use the following formulas for calculating effluent results to determine compliance with average concentration limits and mass limits and total load limits:

**Weekly/Monthly/Six-Month/Annual Average Concentration** = the sum of all daily results for that week/month/six-month/year, divided by the number of results during that time period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April.]

**Weekly Average Mass Discharge (lbs/day)**: Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the week.

**Monthly Average Mass Discharge (lbs/day)**: Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the month.

**Six-Month Average Mass Discharge (lbs/day)**: Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the six-month period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April.]

**Annual Average Mass Discharge (lbs/day)**: Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the entire year.

**Total Monthly Discharge**: = monthly average concentration (mg/L) x total flow for the month (MG/month) x 8.34.

**Total Annual Discharge**: = sum of total monthly discharges for the calendar year.

**12-Month Rolling Sum of Total Monthly Discharge**: = the sum of the most recent 12 consecutive months of Total Monthly Discharges.

### 6.4.3 Effluent Temperature Requirements

**Weekly Average Temperature** – If temperature limits are included in this permit, Weekly Average Temperature shall be calculated as the sum of all daily maximum results for that week divided by the number of daily maximum results during that time period.

**Cold Shock Standard** – Water temperatures of the discharge shall be controlled in a manner as to protect fish and aquatic life uses from the deleterious effects of cold shock pursuant to Wis. Adm. Code, s. NR 102.28. ‘Cold Shock’ means exposure of aquatic organisms to a rapid decrease in temperature and a sustained exposure to low temperature that induces abnormal behavior or physiological performance and may lead to death.

**Rate of Temperature Change Standard** – Temperature of a water of the state or discharge to a water of the state may not be artificially raised or lowered at such a rate that it causes detrimental health or reproductive effects to fish or aquatic life of the water of the state pursuant to Wis. Adm. Code, s. NR 102.29.

### 6.4.4 Visible Foam or Floating Solids

There shall be no discharge of floating solids or visible foam in other than trace amounts.

#### **6.4.5 Surface Water Uses and Criteria**

In accordance with NR 102.04, Wis. Adm. Code, surface water uses and criteria are established to govern water management decisions. Practices attributable to municipal, industrial, commercial, domestic, agricultural, land development or other activities shall be controlled so that all surface waters including the mixing zone meet the following conditions at all times and under all flow and water level conditions:

- a) Substances that will cause objectionable deposits on the shore or in the bed of a body of water, shall not be present in such amounts as to interfere with public rights in waters of the state.
- b) Floating or submerged debris, oil, scum or other material shall not be present in such amounts as to interfere with public rights in waters of the state.
- c) Materials producing color, odor, taste or unsightliness shall not be present in such amounts as to interfere with public rights in waters of the state.
- d) Substances in concentrations or in combinations which are toxic or harmful to humans shall not be present in amounts found to be of public health significance, nor shall substances be present in amounts which are acutely harmful to animal, plant or aquatic life.

#### **6.4.6 Percent Removal**

During any 30 consecutive days, the average effluent concentrations of BOD<sub>5</sub> and of total suspended solids shall not exceed 15% of the average influent concentrations, respectively. This requirement does not apply to removal of total suspended solids if the permittee operates a lagoon system and has received a variance for suspended solids granted under NR 210.07(2), Wis. Adm. Code.

#### **6.4.7 Fecal Coliform**

The monthly limit for fecal coliform shall be expressed as a geometric mean. In calculating the geometric mean, a value of 1 is used for any result of 0.

#### **6.4.8 *E. coli***

The monthly limit for *E. coli* shall be expressed as a geometric mean. In calculating the geometric mean, a value of 1 is used for any result of 0.

#### **6.4.9 Year-Round Disinfection (Fecal Coliform & *E. coli*)**

Disinfection shall be provided year-round. Monitoring requirements and the limitation for fecal coliform apply October through April. Monitoring requirements and limitations for *E. coli* apply May through September. Whenever chlorine is used for disinfection or other effluent uses, the limitations and monitoring requirements for residual chlorine shall apply. A dechlorination process shall be in operation whenever chlorine is used for disinfection or other effluent uses.

#### **6.4.10 Total Residual Chlorine Requirements**

When total residual chlorine (TRC) limit(s) or monitoring are included in a permit, the permittee shall comply with the following conditions:

- a) The permittee shall perform TRC monitoring required in this permit using an approved method from ch. NR 219, Wis. Adm. Code, which produces a detection limit that is less than or equal to the permitted limit or produces the lowest economically feasible detection limit if the approved methods cannot meet the permit limit. If the facility cannot achieve a detection limit less than or equal to the permit limit using the approved methods, contact the laboratory accreditation program for guidance.
- b) The permittee shall determine the limit of detection (LOD) as specified in s. NR 149.48 (2)(b), Wis. Adm. Code, or the permittee shall contact the laboratory accreditation program for information on how to determine a verified detection limit allowed just for TRC. If the verified detection limit is determined using the special

procedure, then the LOD and limit of quantitation (LOQ) shall be set to be equal to the verified detection limit determined from this special procedure.

- c) The permittee shall determine compliance with the TRC limit(s) as follows:
1. If the facility determines a statistical LOD as specified in s. NR 149.48 (2)(b), Wis. Adm. Code, and the measured TRC levels are less than the LOD, the permittee shall report the results as less than the LOD (<LOD). For this situation the LOQ shall be established at 3.33 times the LOD or at the concentration of the lowest standard in the calibration curve. TRC levels that are < LOD are in compliance with the TRC limit.
  2. If the facility determines the verified detection limit using the laboratory accreditation program special procedure, this verified detection limit shall be reported as the LOD and LOQ. If the measured TRC levels are less than the LOD, the permittee shall report the results as < LOD. TRC levels that are < LOD are in compliance with the TRC limit.
  3. If the facility determines the statistical LOD as specified in s. NR 149.48 (2)(b), Wis. Adm. Code, and the measured TRC levels are greater than the statistical LOD but less than the LOQ, TRC levels are in compliance with the TRC limit - except when the measured levels are consistently reported between the LOD and LOQ. When the measured TRC levels are consistently reported between the LOD and LOQ, the facility shall take action to determine the reliability of detected results (such as resampling and/or re-calculating dosages) and shall adjust the chemical feed system if necessary to reduce the chances of detecting levels between the statistical LOD and LOQ.
  4. If the facility determines the statistical LOQ as specified in s. NR 149.48 (2)(b), Wis. Adm. Code, or determines the verified detection limit using the laboratory accreditation program special procedure, TRC measured levels that are greater than the statistical LOQ and the TRC limit, are not in compliance with the TRC limit. The permittee shall report the level as a limit exceedance.
  5. If the facility determines the statistical LOD as specified in s. NR 149.48 (2)(b), Wis. Adm. Code, and the measured level is < LOD, then a "0" (zero) value may be substituted for any test result less than the statistical LOD when calculating the average or mass discharge values. Calculated values shall then be compared directly to the average or mass limits to determine compliance.
  6. If the facility determines the verified detection limit using the laboratory accreditation program special procedure and the measured level is < LOD (set equal to the verified detection limit), then a "0" (zero) value may be substituted for any test result less than the LOD when calculating the average or mass discharge values. Calculated values shall then be compared directly to the average or mass limits to determine compliance.

#### **6.4.11 Whole Effluent Toxicity (WET) Monitoring Requirements**

In order to determine the potential impact of the discharge on aquatic organisms, static-renewal toxicity tests shall be performed on the effluent in accordance with the procedures specified in the *"State of Wisconsin Aquatic Life Toxicity Testing Methods Manual, 2<sup>nd</sup> Edition"* (PUB-WT-797, November 2004) as required by NR 219.04, Table A, Wis. Adm. Code). All of the WET tests required in this permit, including any required retests, shall be conducted on the *Ceriodaphnia dubia* and fathead minnow species. Receiving water samples shall not be collected from any point in contact with the permittee's mixing zone and every attempt shall be made to avoid contact with any other discharge's mixing zone.

#### **6.4.12 Whole Effluent Toxicity (WET) Identification and Reduction**

Within 60 days of a retest which showed positive results, the permittee shall submit a written report to the Biomonitoring Coordinator, Bureau of Water Quality, 101 S. Webster St., PO Box 7921, Madison, WI 53707-7921, which details the following:

- A description of actions the permittee has taken or will take to remove toxicity and to prevent the recurrence of toxicity;



- A description of toxicity reduction evaluation (TRE) investigations that have been or will be done to identify potential sources of toxicity, including the following actions:
  - a) Evaluate the performance of the treatment system to identify deficiencies contributing to effluent toxicity (e.g., operational problems, chemical additives, incomplete treatment)
  - b) Identify the compound(s) causing toxicity. Conduct toxicity screening tests on the effluent at a minimum of once per month for six months to determine if toxicity recurs. Screening tests are WET tests using fewer effluent concentrations conducted on the most sensitive species. If any of the screening tests contain toxicity, conduct a toxicity identification evaluation (TIE) to determine the cause. TIE methods are available from USEPA “Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures (EPA/600/6-91/003) and “Toxicity Identification Evaluation: Characterization of Chronically Toxic Effluents, Phase I” (EPA/600/6-91/005F).
  - c) Trace the compound(s) causing toxicity to their sources (e.g., industrial, commercial, domestic)
  - d) Evaluate, select, and implement methods or technologies to control effluent toxicity (e.g., in-plant or pretreatment controls, source reduction or removal)
- Where corrective actions including a TRE have not been completed, an expeditious schedule under which corrective actions will be implemented;
- If no actions have been taken, the reason for not taking action.

The permittee may also request approval from the Department to postpone additional retests in order to investigate the source(s) of toxicity. Postponed retests must be completed after toxicity is believed to have been removed.

#### **6.4.13 PFOS and PFOA Requirements**

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the aqueous matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., in accordance with s. NR 149.41, Wis. Adm. Code. If the EPA Office of Water publishes a 1600 series isotope dilution method for the analysis of PFAS in wastewater, the department recommends the use of the EPA method.

The Department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

### **6.5 Pretreatment Program Requirements**

The permittee is required to operate an industrial pretreatment program as described in the program initially approved by the Department of Natural Resources including any subsequent program modifications approved by the Department, and including commitments to program implementation activities provided in the permittee's annual pretreatment program report, and that complies with the requirements set forth in 40 CFR Part 403 and ch. NR 211, Wis. Adm. Code. To ensure that the program is operated in accordance with these requirements, the following general conditions and requirements are hereby established:

#### **6.5.1 Inventories**

The permittee shall implement methods to maintain a current inventory of the general character and volume of wastewater that industrial users discharge to the treatment works and shall provide an updated industrial user listing annually and report any changes in the listing to the Department by March 31 of each year as part of the annual pretreatment program report required herein.

## **6.5.2 Regulation of Industrial Users**

### **6.5.2.1 Limitations for Industrial Users:**

The permittee shall develop, maintain, enforce and revise as necessary local limits to implement the general and specific prohibitions of the state and federal General Pretreatment Regulations.

### **6.5.2.2 Control Documents for Industrial Users (IUs)**

The permittee shall control the discharge from each significant industrial user through individual discharge permits as required by s. NR 211.235, Wis. Adm. Code and in accordance with the approved pretreatment program procedures and the permittee's sewer use ordinance. The discharge permits shall be modified in a timely manner during the stated term of the discharge permits according to the sewer use ordinance as conditions warrant. The discharge permits shall include at a minimum the elements found in s. NR 211.235(1), Wis. Adm. Code and references to the approved pretreatment program procedures and the sewer use ordinance.

### **6.5.2.3 Review of Industrial User Reports, Inspections and Compliance Monitoring**

The permittee shall require the submission of, receive, and review self-monitoring reports and other notices from industrial users in accordance with the approved pretreatment program procedures. The permittee shall randomly sample and analyze industrial user discharges and conduct surveillance activities to determine independent of information supplied by the industrial users, whether the industrial users are in compliance with pretreatment standards and requirements. The inspections and monitoring shall also be conducted to maintain accurate knowledge of local industrial processes, including changes in the discharge, pretreatment equipment operation, spill prevention control plans, slug control plans, and implementation of solvent management plans.

The permittee shall inspect and sample the discharge from each significant industrial user as specified in the permittee's approved pretreatment program or as specified in NR 211.235(3). The permittee shall evaluate whether industrial users identified as significant need a slug control plan according to the requirements of NR 211.235(4). If a slug control plan is needed, the plan shall contain at a minimum the elements specified in s. NR 211.235(4)(b), Wis. Adm. Code.

### **6.5.2.4 Enforcement and Industrial User Compliance Evaluation & Violation Reports**

The permittee shall enforce the industrial pretreatment requirements including the industrial user discharge limitations of the permittee's sewer use ordinance. The permittee shall investigate instances of noncompliance by collecting and analyzing samples and collecting other information with sufficient care to produce evidence admissible in enforcement proceedings or in judicial actions. Investigation and response to instances of noncompliance shall be in accordance with the permittee's sewer use ordinance and approved Enforcement Response Plan.

The permittee shall make a semiannual report on forms provided or approved by the Department. The semiannual report shall include an analysis of industrial user significant noncompliance (i.e. the Industrial User Compliance Evaluation, also known as the SNC Analysis) as outlined in s. NR 211.23(1)(j), Wis. Adm. Code, and a summary of the permittee's response to all industrial noncompliance (i.e. the Industrial User Violation Report). The Industrial User Compliance Evaluation Report shall include monitoring results received from industrial users pursuant to s. NR 211.15(1)-(5), Wis. Adm. Code. The Industrial User Violation Report shall include copies of all notices of noncompliance, notices of violation and other enforcement correspondence sent by the permittee to industrial users, together with the industrial user's response. The Industrial User Compliance Evaluation and Violation Reports for the period January through June shall be provided to the Department by September 30 of each year and for the period July through December shall be provided to the Department by March 31 of the succeeding year, unless alternate submittal dates are approved.

### **6.5.2.5 Publication of Violations**

The permittee shall publish a list of industrial users that have significantly violated the municipal sewer use ordinance during the calendar year, in the largest daily newspaper in the area by March 31 of the following year pursuant to s.

NR 211.23(1)(j), Wis. Adm. Code. A copy of the newspaper publication shall be provided as part of the annual pretreatment report specified herein.

#### **6.5.2.6 Multijurisdictional Agreements**

The permittee shall establish agreements with all contributing jurisdictions as necessary to ensure compliance with pretreatment standards and requirements by all industrial users discharging to the permittee's wastewater treatment system. Any such agreement shall identify who will be responsible for maintaining the industrial user inventory, issuance of industrial user control mechanisms, inspections and sampling, pretreatment program implementation, and enforcement.

#### **6.5.3 Annual Pretreatment Program Report**

The permittee shall evaluate the pretreatment program, and submit the Pretreatment Program Report to the Department on forms provided or approved by the Department by March 31 annually, unless an alternate submittal date is approved. The report shall include a brief summary of the work performed during the preceding calendar year, including the numbers of discharge permits issued and in effect, pollution prevention activities, number of inspections and monitoring surveys conducted, budget and personnel assigned to the program, a general discussion of program progress in meeting the objectives of the permittee's pretreatment program together with summary comments and recommendations.

#### **6.5.4 Pretreatment Program Modifications**

- **Future Modifications:** The permittee shall within one year of any revisions to federal or state General Pretreatment Regulations submit an application to the Department in duplicate to modify and update its approved pretreatment program to incorporate such regulatory changes as applicable to the permittee. Additionally, the Department or the permittee may request an application for program modification at any time where necessary to improve program effectiveness based on program experience to date.
- **Modifications Subject to Department Approval:** The permittee shall submit all proposed pretreatment program modifications to the Department for determination of significance and opportunity for comment in accordance with the requirements and conditions of s. NR 211.27, Wis. Adm. Code. Any substantial proposed program modification shall be subject to Department public noticing and formal approval prior to implementation. A substantial program modification includes, but is not limited to, changes in enabling legal authority to administer and enforce pretreatment conditions and requirements; significant changes in program administrative or operational procedures; significant reductions in monitoring frequencies; significant reductions in program resources including personnel commitments, equipment, and funding levels; changes (including any relaxation) in the local limitations for substances enforced and applied to users of the sewerage treatment works; changes in treatment works sludge disposal or management practices which impact the pretreatment program; or program modifications which increase pollutant loadings to the treatment works. The Department shall use the procedures outlined in s. NR 211.30, Wis. Adm. Code for review and approval/denial of proposed pretreatment program modifications. The permittee shall comply with local public participation requirements when implementing the pretreatment program.

#### **6.5.5 Program Resources**

The permittee shall have sufficient resources and qualified personnel to carry out the pretreatment program responsibilities as listed in ss. NR 211.22 and NR 211.23, Wis. Adm. Code.

## 6.6 Land Application Requirements

### 6.6.1 Sludge Management Program Standards And Requirements Based Upon Federally Promulgated Regulations

In the event that new federal sludge standards or regulations are promulgated, the permittee shall comply with the new sludge requirements by the dates established in the regulations, if required by federal law, even if the permit has not yet been modified to incorporate the new federal regulations.

### 6.6.2 General Sludge Management Information

The General Sludge Management Form 3400-48 shall be completed and submitted prior to any significant sludge management changes.

### 6.6.3 Sludge Samples

All sludge samples shall be collected at a point and in a manner which will yield sample results which are representative of the sludge being tested, and collected at the time which is appropriate for the specific test.

### 6.6.4 Land Application Characteristic Report

Each report shall consist of a Characteristic Form 3400-49 and Lab Report. The Characteristic Report Form 3400-49 shall be submitted electronically by January 31 following each year of analysis.

Following submittal of the electronic Characteristic Report Form 3400-49, this form shall be certified electronically via the 'eReport Certify' page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report is true, accurate and complete. The Lab Report must be sent directly to the facility's DNR sludge representative or basin engineer unless approval for not submitting the lab reports has been given.

The permittee shall use the following convention when reporting sludge monitoring results: Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 1.0 mg/kg, report the pollutant concentration as < 1.0 mg/kg .

All results shall be reported on a dry weight basis.

### 6.6.5 Calculation of Water Extractable Phosphorus

When sludge analysis for Water Extractable Phosphorus is required by this permit, the permittee shall use the following formula to calculate and report Water Extractable Phosphorus:

Water Extractable Phosphorus (% of Total P) =

$$[\text{Water Extractable Phosphorus (mg/kg, dry wt)} \div \text{Total Phosphorus (mg/kg, dry wt)}] \times 100$$

### 6.6.6 Monitoring and Calculating PCB Concentrations in Sludge

When sludge analysis for "PCB, Total Dry Wt" is required by this permit, the PCB concentration in the sludge shall be determined using either congener-specific analysis or Aroclor analysis. The permittee may decide which of these analyses is performed. Analyses shall be performed in accordance with the following provisions and Table EM in s. NR 219.04, Wis. Adm. Code:

- If congener-specific analysis is employed: All PCB congeners shall be delineated. Non-detects shall be treated as zero. The values that are between the limit of detection (LOD) and the limit of quantitation shall be used when calculating the total value of all congeners. All results shall be added together and the total PCB concentration by dry weight reported.

- If Aroclor analysis is employed, reporting protocols, consistent with s. NR 106.07(6)(e), should be as follows: If all Aroclors are less than the LOD, then the Total PCB Dry Wt result should be reported as less than the highest LOD. If a single Aroclor is detected, then that is what should be reported for the Total PCB result. If multiple Aroclors are detected, they should be summed and reported as Total PCBs. If the LOD cannot be achieved after using the appropriate clean up techniques, a reporting limit that is achievable for the Aroclors or each congener for the sample shall be determined. This reporting limit shall be reported and qualified indicating the presence of an interference.

### **6.6.7 Annual Land Application Report**

Land Application Report Form 3400-55 shall be submitted electronically by January 31, each year whether or not non-exceptional quality sludge is land applied. Non-exceptional quality sludge is defined in s. NR 204.07(4), Wis. Adm. Code. Following submittal of the electronic Annual Land Application Report Form 3400-55, this form shall be certified electronically via the ‘eReport Certify’ page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The ‘eReport Certify’ page certifies that the electronic report form is true, accurate and complete.

### **6.6.8 Other Methods of Disposal or Distribution Report**

The permittee shall submit electronically the Other Methods of Disposal or Distribution Report Form 3400-52 by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied. Following submittal of the electronic Report Form 3400-52, this form shall be certified electronically via the ‘eReport Certify’ page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The ‘eReport Certify’ page certifies that the electronic report form is true, accurate and complete.

### **6.6.9 Approval to Land Apply**

Bulk non-exceptional quality sludge as defined in s. NR 204.07(4), Wis. Adm. Code, may not be applied to land without a written approval letter or Form 3400-122 from the Department unless the Permittee has obtained permission from the Department to self approve sites in accordance with s. NR 204.06 (6), Wis. Adm. Code. Analysis of sludge characteristics is required prior to land application. Application on frozen or snow covered ground is restricted to the extent specified in s. NR 204.07(3) (1), Wis. Adm. Code.

### **6.6.10 Soil Analysis Requirements**

Each site requested for approval for land application must have the soil tested prior to use. Each approved site used for land application must subsequently be soil tested such that there is at least one valid soil test in the four years prior to land application. All soil sampling and submittal of information to the testing laboratory shall be done in accordance with UW Extension Bulletin A-2100. The testing shall be done by the UW Soils Lab in Madison or Marshfield, WI or at a lab approved by UW. The test results including the crop recommendations shall be submitted to the DNR contact listed for this permit, as they are available. Application rates shall be determined based on the crop nitrogen recommendations and with consideration for other sources of nitrogen applied to the site.

### **6.6.11 Land Application Site Evaluation**

For non-exceptional quality sludge, as defined in s. NR 204.07(4), Wis. Adm. Code, a Land Application Site Request Form 3400-053 shall be submitted to the Department for the proposed land application site. The Department will evaluate the proposed site for acceptability and will either approve or deny use of the proposed site. The permittee may obtain permission to approve their own sites in accordance with s. NR 204.06(6), Wis. Adm. Code.

**6.6.12 Class B Sludge: Fecal Coliform Limitation**

Compliance with the fecal coliform limitation for Class B sludge shall be demonstrated by calculating the geometric mean of at least 7 separate samples. (Note that a Total Solids analysis must be done on each sample). The geometric mean shall be less than 2,000,000 MPN or CFU/g TS. Calculation of the geometric mean can be done using one of the following 2 methods.

Method 1:

$$\text{Geometric Mean} = (X_1 \times X_2 \times X_3 \dots \times X_n)^{1/n}$$

Where X = Coliform Density value of the sludge sample, and where n = number of samples (at least 7)

Method 2:

$$\text{Geometric Mean} = \text{antilog}[(X_1 + X_2 + X_3 \dots + X_n) \div n]$$

Where X = log<sub>10</sub> of Coliform Density value of the sludge sample, and where n = number of samples (at least 7)

Example for Method 2

Sample Number	Coliform Density of Sludge Sample	log <sub>10</sub>
1	6.0 x 10 <sup>5</sup>	5.78
2	4.2 x 10 <sup>6</sup>	6.62
3	1.6 x 10 <sup>6</sup>	6.20
4	9.0 x 10 <sup>5</sup>	5.95
5	4.0 x 10 <sup>5</sup>	5.60
6	1.0 x 10 <sup>6</sup>	6.00
7	5.1 x 10 <sup>5</sup>	5.71

The geometric mean for the seven samples is determined by averaging the log<sub>10</sub> values of the coliform density and taking the antilog of that value.

$$(5.78 + 6.62 + 6.20 + 5.95 + 5.60 + 6.00 + 5.71) \div 7 = 5.98$$

The antilog of 5.98 = 9.5 x 10<sup>5</sup>

**6.6.13 Class B Sludge - Vector Control: Injection**

No significant amount of the sewage sludge shall be present on the land surface within one hour after the sludge is injected.

**6.6.14 Class B Sludge - Vector Control: Incorporation**

Class B sludge shall be incorporated within 6 hours of surface application, or as approved by the Department.

**6.6.15 Landfilling of Sludge**

General: Sewage sludge may not be disposed of in a municipal solid waste landfill unless the landfill meets the requirements of chs. NR 500 to 536, Wis. Adm. Code, and is an approved facility as defined in s. 289.01(3), Wis. Stats. Any facility accepting sewage sludge shall be approved by the Department in writing to accept sewage sludge. Disposal of sewage sludge in a municipal solid waste landfill shall be in accordance with ss. NR 506.13 and 506.14. Sewage sludge may not be disposed of in a surface disposal unit as defined in s. NR 204.03(62).

Approval: The permittee shall obtain approval from the Department prior to the disposal of sludge at a Wisconsin licensed landfill.

### **6.6.16 Sludge Landfilling Reports**

The permittee shall report the volume of sludge disposed of at any landfill facility on Form 3400-52. The permittee shall include the name and address of the landfill, the Department license number or other state's designation or license number for all landfills used during the report period and a letter of acceptability from the landfill owner. In addition, any permittee utilizing landfills as a disposal method shall submit to the Department any test results used to indicate acceptability of the sludge at a landfill. Form 3400-52 shall be submitted annually by January 31, each year whether or not sludge is landfilled.

## 7 Summary of Reports Due

FOR INFORMATIONAL PURPOSES ONLY

Description	Date	Page
Total Phosphorus Interim Limit (0.6 mg/L) -Achieve Compliance	May 1, 2024	25
Mercury Pollutant Minimization Program -Annual Mercury Progress Reports	January 31, 2025	25
Mercury Pollutant Minimization Program -Annual Mercury Progress Report #2	January 31, 2026	25
Mercury Pollutant Minimization Program -Annual Mercury Progress Report #3	January 31, 2027	25
Mercury Pollutant Minimization Program -Annual Mercury Progress Report #4	January 31, 2028	25
Mercury Pollutant Minimization Program -Final Mercury Report	September 30, 2028	25
Mercury Pollutant Minimization Program -Annual Mercury Reports After Permit Expiration	See Permit	26
PFOS/PFOA Minimization Plan Determination of Need -Report on Effluent Discharge	March 31, 2025	26
PFOS/PFOA Minimization Plan Determination of Need -Report on Effluent Discharge and Evaluation of Need	March 31, 2026	26
Sludge Management Plan -Sludge Management Plan Submittal	June 30, 2024	27
Facility Upgrade -Begin Construction	April 1, 2025	27
Facility Upgrade -Construction Upgrade Progress Report	August 31, 2025	27
Facility Upgrade -Complete Construction	December 31, 2026	27
Facility Upgrade -Report on Effluent Discharges	December 31, 2028	27
Compliance Maintenance Annual Reports (CMAR)	by June 30, each year	29
Industrial User Compliance Evaluation and Violation Reports	Semiannual	39
Pretreatment Program Report	Annually	40
General Sludge Management Form 3400-48	prior to any significant sludge management changes	41
Characteristic Form 3400-49 and Lab Report	by January 31 following each year of analysis	41
Land Application Report Form 3400-55	by January 31, each year whether or not non-exceptional quality sludge is land applied	42



Description	Date	Page
Other Methods of Disposal or Distribution Report Form 3400-52	by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied	42
Wastewater Discharge Monitoring Report	no later than the date indicated on the form	28

Report forms shall be submitted electronically in accordance with the reporting requirements herein. Any facility plans or plans and specifications for municipal, industrial, industrial pretreatment and non-industrial wastewater systems shall be submitted to the Bureau of Water Quality, P.O. Box 7921, Madison, WI 53707-7921. All other submittals required by this permit shall be submitted to:  
Northeast Region - Oshkosh, 625 E Cty Rd Y, Suite 700, Oshkosh, WI 54901